RESOLUTION OF THE PLANNING COMMISSION OF THE CITY OF ANTIOCH RECOMMENDING THE CITY COUNCIL ADOPT AN ORDINANCE AMENDING TITLE 9, CHAPTER 5, ARTICLES 2 AND 38 OF THE ANTIOCH MUNICIPAL CODE, ZONING, TO IMPLEMENT ZONING MODIFICATIONS RELATED TO THE GENERAL PLAN HOUSING ELEMENT AND UPDATES TO STATE LAW, AND FINDING THE ACTION NOT A PROJECT UNDER THE CALIFORNIA ENVIRONMENTAL QUALITY ACT (CEQA)

WHEREAS, the state Housing Element Law (Cal. Gov. Code §§ 65580 – 65589.11) requires that the City of Antioch ("Antioch" or "City") adopt a General Plan Housing Element for the eight-year period of 2023-2031 ("Housing Element"), to accommodate the City's regional housing need allocation (RHNA), and identify actions that will be taken to accommodate that portion of the City's share of the regional housing need for each income level, that could not be accommodated on sites identified in the Housing Element inventory without rezoning (Gov. Code § 65583(c)(1)).

WHEREAS, on January 24, 2023, the City adopted the Housing Element and on October 12, 2023, the California Department of Housing and Community Development certified the Housing Element;

WHEREAS, to accommodate the RHNA allocation and increase the production and availability of housing in Antioch, the Housing Element outlines 67 separate Implementing Programs ("Program or Programs"), including Program 3.1.6, Zoning for Employee Housing, and Program 5.1.18, Replacement Housing;

WHEREAS, Title 9, Chapter 5 (Zoning) of the Antioch Municipal Code ("AMC") contains the City's zoning and land use regulations;

WHEREAS, to implement these Housing Element Programs, as well as maintain compliance with state housing law, AMC Title 9, Chapter 5, Articles 2 (Definitions) and 38 (Land Use Regulations) must be amended to update requirements for emergency shelters, supportive housing, transitional housing, employee housing, and replacement units required as part of development projects;

WHEREAS, this proposed ordinance ("Ordinance") amends AMC Title 9, Chapter 5, Articles 2 and 38 to fulfill Housing Element Programs and comply with State law;

WHEREAS, the adoption of this Ordinance is not a project under CEQA, pursuant to CEQA Guidelines section 15378(b)(5) and Public Resources Code section 21065, because it constitutes organizational or administrative activities of the City that will not result in direct or reasonably foreseeable indirect physical changes in the environment. Specifically, the proposed Ordinance would only establish and clarify administrative processes required by the Housing Element and state law and would not approve new

November 6, 2024 Page 2

construction or other groundbreaking activities. Thus, there is no potential to result in either a direct physical change to the environment or a reasonably foreseeable indirect physical change to the environment. Accordingly, this Ordinance is not a project under CEQA, and no further environmental review is required. This determination reflects the City's independent judgment and analysis;

WHEREAS, the Planning Commission duly gave notice of public hearing as required by law;

WHEREAS, on November 6, 2024, the Planning Commission duly held a public hearing on the matter, and received and considered public comments and evidence, both oral and documentary;

WHEREAS, the Planning Commission considered all public comments received, the presentation by City staff, the staff report, and all other pertinent documents regarding the proposed request.

NOW, THEREFORE, BE IT RESOLVED AND DETERMINED, that the Planning Commission does hereby make the following findings for recommending City Council adoption of an ordinance amending AMC Title 9, Chapter 5, Articles 2 (Definitions) and 38 (Land Use Regulations), per § 9-5.2802(B) of the Antioch Municipal Code:

The public necessity, convenience, and general welfare require these amendments in order to implement the City's Housing Element and comply with state law.

NOW, THEREFORE, BE IT FURTHER RESOLVED AND DETERMINED, that the Planning Commission hereby recommends City Council APPROVAL of the proposed ordinance, contained within Exhibit A.

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* * * * * * * *

I HEREBY CERTIFY that the foregoing resolution was adopted by the Planning Commission of the City of Antioch at a regular meeting thereof held on the 6th day of November 2024, by the following vote:

AYES: Commissioners Riley, Webber, Jones, Lutz and Martin

NOES: None

ABSENT: Commissioner Hills

ABSTAIN: None

Kevin Scudero

KEVIN SCUDERO Secretary to the Planning Commission

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EXHIBIT A PROPOSED ORDINANCE

ORDINANCE NO. XXXX-C-S

AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF ANTIOCH
AMENDING TITLE 9, CHAPTER 5, ARTICLES 2 AND 38 OF THE ANTIOCH MUNICIPAL CODE,
ZONING, TO IMPLEMENT ZONING MODIFICATIONS RELATED TO THE GENERAL PLAN
HOUSING ELEMENT AND UPDATES TO STATE LAW, AND FINDING THE ACTION NOT A
PROJECT UNDER THE CALIFORNIA ENVIRONMENTAL QUALITY ACT (CEQA)

WHEREAS, the state Housing Element Law (Cal. Gov. Code §§ 65580 – 65589.11) requires that the City of Antioch ("Antioch" or "City") adopt a General Plan Housing Element for the eight-year period of 2023-2031 ("Housing Element"), to accommodate the City's regional housing need allocation (RHNA), and identify actions that will be taken to accommodate that portion of the City's share of the regional housing need for each income level, that could not be accommodated on sites identified in the Housing Element inventory without rezoning (Gov. Code § 65583(c)(1)).

WHEREAS, on January 24, 2023, the City adopted the Housing Element and on October 12, 2023, the California Department of Housing and Community Development certified the Housing Element;

WHEREAS, to accommodate the RHNA allocation and increase the production and availability of housing in Antioch, the Housing Element outlines 67 separate Implementing Programs ("Program or Programs"), including Program 3.1.6, Zoning for Employee Housing, and Program 5.1.18, Replacement Housing;

WHEREAS, Title 9, Chapter 5 (Zoning) of the Antioch Municipal Code ("AMC") contains the City's zoning and land use regulations;

WHEREAS, to implement these Housing Element Programs, as well as maintain compliance with state Housing Element Law, AMC Title 9, Chapter 5, Articles 2 (Definitions) and 38 (Land Use Regulations) must be amended to update requirements for emergency shelters, major transit stops, supportive housing, transitional housing, employee housing, and replacement units required as part of development projects;

WHEREAS, this proposed ordinance ("Ordinance") amends AMC Title 9, Chapter 5, Articles 2 and 38 to fulfill Housing Element Programs and comply with State law;

WHEREAS, on November 6, 2024, the Planning Commission held a duly noticed public hearing to consider the proposed Ordinance related to Zoning code amendments to implement Housing Element Programs, received the staff report and staff presentation, received comments from the public and interested parties, and discussed the matter. Following the public hearing, the Planning Commission adopted Resolution No. Planning Commission Resolution #2024-15] recommending the City Council adopt the proposed Ordinance;

WHEREAS, on [date], the City Council held a duly noticed public hearing to consider the proposed Ordinance related to Zoning code amendments to implement Housing Element Programs, received the staff report and staff presentation, received comments from the public and interested parties, considered the recommendation of the Planning Commission and discussed the matter;

WHEREAS, all legal prerequisites to the adoption of the Ordinance have occurred.

The City Council of the City of Antioch does ordain as follows:

SECTION 1: Recitals

The recitals above are true and correct and are hereby adopted as findings as if fully set forth herein.

SECTION 2: Findings

The City Council finds that the Ordinance is necessary to further the public necessity, convenience, and general welfare in that the purpose of the Ordinance is to ensure that the City's Municipal Code will comply with state law, as well as implement Housing Element Programs.

SECTION 3: City Council Review

The City Council has reviewed, considered, and evaluated all of the information prior to acting upon the Ordinance.

SECTION 4: Record of Proceedings

The documents and other materials that constitute the record of proceedings upon which the City Council has based its recommendation are located in and may be obtained from the City of Antioch's Clerk's Office, 200 H Street, Antioch, CA 94509

SECTION 5: Amendment to Section 9-5.203

Section 9-5.203 of the Antioch Municipal Code is hereby amended to read as follows, with additions shown in underline and deletions indicated by strikethrough:

§ 9-5.203 DEFINITIONS.

EMERGENCY SHELTER. A temporary, short-term residence providing housing with minimal support service for homeless families or individual persons where occupancy is limited to six months or less, as defined in Cal. Health and Safety Code § 50801. Medical assistance, counseling, and meals may be provided. An emergency shelter shall include other interim interventions, including, but not limited to, a navigation center, bridge housing, and respite or recuperative care.

MAJOR TRANSIT STOP. Consistent with California Public Resources Code Section 21064.3, a site containing any of the following:

- (a) An existing rail or bus rapid transit station
- (b) A ferry terminal served by either a bus or rail transit service
- (c) The intersection of two or more major bus routes with a frequency of service interval of 45 20 minutes or less during the morning and afternoon peak commute periods.

SECTION 6: Amendment to Section 9-5.3803

Section 9-5.3803 of the Antioch Municipal Code is hereby amended to read as follows, with additions shown in underline and deletions indicated by strikethrough:

§ 9-5.3803 TABLE OF LAND USE REGULATIONS.

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		Day-care centers(§ 9-5.3832)	Senior Group Housing ¹⁰	Family care home ¹⁰	Fraternity- sorority house/ dormitory	Employee Housing (§ 9- 5.3809 & § 9-5.3851)	Home occupations	Hospice ¹⁰

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	Low Barrier Navigation Center	Mobile homepark	Multiple-family: condominium, apartment, town-house (§9-5.3820)	Recreational vehicle park (§9-5.3830)	Residential care facility ¹⁰		Residential hotel

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	Room & boarding house	Accessory Dwelling Unit (§9-5.3805)	Cottage Community	Single- family dwelling	Tobacco and paraphernalia retailers (§9-5.3843)	Two-family dwelling	Transitional Housing		Bus & transit maintenance facility	Bus & train terminal	Clubs & Lodges(private

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& public)		Convalescent and Extended Care	Correctional facility ¹²	Cultural institutions	Government offices	Heliport (§9- 5.3806)	Emergency shelter

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	Hospitals (§ 9-5.3827):	Acute care	Rehabilitation	Psychiatric/ chemical dependency	Medical care—urgent	Parks	Public assembly	Public safety facilities	Public utility yard	Religious assembly ³ (§9-5.3832)	Satellite antenna(§ 9-5.3807)	Schools, private and preschools

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	Utility substations		Adult book stores, motion picture arcades, and model studios (\$9-5.3808)	Adult entertainment, other (§ 9-5.3808)	Agricultural uses(§ 9-5.3809)	Appliance maintenance & repair services:	Major	Minor	Amusement center (§ 9-5.3813)

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	Drive-up window (all uses)	Dry cleaning agencies; pick-up and self-serve	Florist shop	Food stores (§9-5.3831):	Convenience store	Supermarket	Fortune-teller's	Funeral parlor & mortuary	Furniture stores	Gift shop	Gun sales (§ 9-5.3833)	Hardware store	Health club/fitness center

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	Launderette	Liquor stores (§9-5.3831)	Live entertainment	Marina	Miniature golf courses	Mini-storage	Nurseries (horticulture) (§ 9-5.3824)

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Offices:	Business & professional	Medical (includes clinics)	Paint store	Parking lot (commercial) (§9-5.3837)

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	Printing & blue printing	Radio & TV sales & repair	Recycling facilities:	Reverse vending machines (§ 9-5.3811)	Small collection facility (§ 9-5.3812)	Large collection facility (§ 9-5.3813)	Light processing facility	Heavy processing facility (§ 9-5.3815)	Repair service

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Wireless Communications Facilities (§ 9-5.3846)									As s	ubjec	t to §	As subject to § 9-5.3846	346									
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	Vehicle/boat/ equipment sales& rental (\$ 9-5.3825)		Animal rendering	Bakery- commercial	Beverage bottling plant	Boat building	Cement or clay products manufacturing	Concrete batch plant	Contractor's storage yard	Dairy products processing	Dry cleaners processing	Exterminator

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Finished paper production	Food processing plant	Fuel yard; bulk petroleum storage

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	Garment manufacture	Hazardous waste facilities (§ 9-5.3826):	Small generator (§ 9-5.3826)

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	Large generator (§ 9-5.3826)	Processor (§ 9-5.3826)	Household hazardous waste facility (§ 9-5.3826)

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Junk yard/auto wrecking yard	Lumber yard	Machine shop	Manufacturing or storage of explosives, acid, cement, fertilizer, gas, inflammable fluids, glue, gypsum, lime, plaster of paris	Mining & quarry; resource extraction	Oil & gas drilling

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	Oil & gas production	Photographic plants	Plastic fabrication	Research & development

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Residual repository (§ 9-5.3826)															n .		*				
Salvage/war surplus yards															U		*				
Solid waste transfer station															. U		*				
Smelting or processing of iron, tin zinc or other ore															. U		*				
Stockyards/ slaughterhouses															. U		*				
Stone monument works															P		*				
Truck terminal yard											 				U		*				
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	Removal of earth (§ 9-5.3822)	Temporary construction building and uses (§ 9-5.3821)	Outdoor display of merchandise (in conjunction with a non-residential use)	Special outdoor events (§§ 9-5.3828 and 9-5.3831)	Christmas tree and pumpkin sale lots (§ 9-5.3829)

- Single-family dwellings existing prior to the effective date of this section are permitted uses, conforming to the R-20 zone; however, development of new single-family dwelling units, other than replacement of existing single-family dwellings, are prohibited within the R-20, R-25, and R-35 zones.
- Use may be permitted as an ancillary use if it is incidental to an otherwise permitted or conditionally permitted use withinthis zoning district. $\vec{\alpha}$
- Legally established churches existing prior to the effective date of this section are permitted uses, conforming to the PBC, C-O, C-1, C-2, and C-3 zone; however, development of new religious assembly uses, other than replacement of existing uses, is prohibited within these zoning districts. 3

- 4. Funeral services are limited to "J" Street, Fourth Street, and the area between Fourth and Fifth Streets.
- 5. May be located only on sites adjacent to freeway interchanges.
- 6. May be located along Somersville Road north of the SR-4 freeway.
- 7. Marine repair only. Permitted as an ancillary service for waterfront activities.
- 8. Boat sales and repair only.
- 9. In the case of the Emergency Shelter Overlay District, where no letter or number is included in the table for a particular landuse, the regulations of the base zone apply. Emergency shelters are permitted by right in the Emergency Shelter Overlay District ifthey meet all standards of § 9-5.3835, Emergency Shelters, of this article.
- 10. Hospices and residential care facilities providing care for up to six patients are a permitted use in any district where residential uses are allowed.
- 11. Permitted by right subject to compliance with all other applicable standards and design review pursuant to Article 26 and 27.
- 12. Subject to a conditional use permit on a site at least one quarter mile from any type of residential care facility, social service institution, welfare institution, or a similar type of facility; at least one mile from another correctional facility; and at least 1,000 feet from a school, library, public park, recreation area or any property zoned or used for residential development. See § 9-5.3838, Correctional Facilities, for additional requirements.
- 13. Cannabis business requires approval of a use permit by the City Council upon recommendation by the PlanningCommission. See § 9-5.3845.
- 14. In the Commercial Infill Housing Overlay District, allowable commercial uses and standards remain as determined by the underlying zoning.
- 15. Up to 35 units/acre and building height of four stories or 45 feet permitted by right subject to compliance with all other applicable standards.
- 16. 35 to 50 units/acre and building height above 45 feet permitted with approval of a use permit.
- 17. Supportive housing developments must meet the requirements of Government Code Section 65651 (a) to be permitted by right and reviewed consistent with Government Code Sections 65651 and 65653. Pursuant to Government Code Section 65583(c)(3), supportive housing shall be considered a residential use of property and shall be subject only to those restrictions that apply to other residential dwellings of the same type in the same zone. Developments which do not meet such requirements shall require approval of a use permit, except that cottage community supportive housing developments may be deed restricted for 20 years instead of 55 years.
- 18. Permitted as supportive services/community spaces that are accessory to residential land uses in a cottage community.
- 19. The IH Overlay does not preclude the development of multiple-family residential where otherwise allowed. When multiple-family residential uses are permitted per the underlying zoning, such as with sites identified in the Housing Element, the site may develop in compliance with Articles 26 and 27.
- 20. <u>Employee housing providing accommodations for six or fewer employees shall be deemed a single-family structure. See § 9-5.3851.</u>
- 21. Any employee housing consisting of 12 units or 36 beds or less designed for use by families or households working for an existing agricultural use, shall also be deemed an agricultural use. See § 9-5.3809.
- 22. Pursuant to Government Code Section 65583(c)(3), transitional housing shall be considered a residential use of property and shall be subject only to those restrictions that apply to other residential dwellings of the same type in the same

zone. Transitional housing developments must meet the definition of Government Code Section 65582 (j). Developments which do not meet such requirements shall require approval of a use permit.

SECTION 7: Amendment to Section 9-5.3809

Section 9-5.3809 of the Antioch Municipal Code is hereby amended to read as follows, with additions shown in underline and deletions indicated by strikethrough:

§ 9-5.3809 AGRICULTURAL USES.

Pre-existing agricultural uses can be continued and not expanded. <u>Employee housing for agricultural uses is also permitted in zones where pre-existing agricultural uses are allowed subject to § 9-5.3851, Employee Housing, of this article.</u>

SECTION 8: Addition of Section 9-5.3851

Section 9-5.3851 is hereby added to Title 9, Chapter 5, Article 38 of the Antioch Municipal Code, to read as follows:

§ 9-5.3851 EMPLOYEE HOUSING.

(A) Pursuant to California Health and Safety Code § 17021.5, employee housing providing accommodations for six or fewer employees shall be deemed a single-family structure with a residential land use designation. No conditional use permit, zoning variance, or other zoning clearance shall be required of employee housing that serves six or fewer employees that is not required of a family dwelling of the same type in the same zone. Employee housing, as defined in California Health and Safety Code § 17008, shall not be included within the definition of a boarding house, rooming house, hotel, dormitory, or other similar term that implies that the employee housing is a business run for profit or differs in any other way from a family dwelling. The provisions of this subdivision shall be interpreted to fulfill the requirements of Cal. Health and Safety Code § 17021.5 shall be deemed to supersede and govern any conflicting provisions contained herein.

(B) Pursuant to California Health and Safety Code § 17021.6, any employee housing consisting of no more than 36 beds in group quarters, or 12 units or spaces designed for use by a single family or household, working for an agricultural use, shall be deemed an agricultural use. No conditional use permit, zoning variance or other discretionary approval shall be required of this employee housing for up to 12 units or 36 beds that is not required of any other agricultural activity in the same zone. Pursuant to California Health and Safety Code § 17021.8, a new agricultural employee housing development that meets certain criteria is eligible for a streamlined, ministerial approval process and is not subject to a conditional use permit. The provisions of this subdivision shall be interpreted to fulfill the requirements of Cal. Health and Safety Code § 17021.6 and § 17021.8 shall be deemed to supersede and govern any conflicting provisions contained herein.

SECTION 9: Addition of Section 9-5.3852

Section 9-5.3852 is hereby added to Title 9, Chapter 5, Article 38 of the Antioch Municipal Code, to read as follows:

§ 9-5.3852 REPLACEMENT OF DWELLING UNITS.

- (A) No project shall be approved that will require the demolition of occupied or vacant protected units, unless the project complies with the applicable replacement requirements of Government Code § 66300.6(b).
- (B) A housing development project shall not be approved if it requires demolition of one or more residential dwelling units unless the project will create at least as many units as will be demolished.
- (C) For any project on a nonvacant site identified in the General Plan Housing Element inventory of adequate sites, dwelling units shall also be replaced consistent with Government Code § 65915(c)(3).
- (D) The terms used in this section are as defined in Government Code § 66300.5, and Antioch Municipal Code § 9-5.203.

SECTION 10: CEQA

The City Council finds that the adoption of this Ordinance is not a project under CEQA pursuant to CEQA Guidelines section 15378(b)(5) and Public Resources Code section 21065, because it constitutes organizational or administrative activities of the City that will not result in direct or reasonably foreseeable indirect physical changes in the environment. Specifically, the proposed Ordinance would only establish and clarify administrative processes required by state law and the City's adopted Housing Element, and would not approve new construction or other groundbreaking activities. Thus, there is no potential to result in either a direct physical change to the environment or a reasonably foreseeable indirect physical change to the environment. This determination reflects the City's independent judgment and analysis.

SECTION 11: Severability

Should any provision of this Ordinance, or its application to any person or circumstance, be determined by a court of competent jurisdiction to be unlawful, unreasonable, or otherwise void, that determination shall have no effect on any other provision of this Ordinance or the application of this Ordinance to any other person or circumstance and, to that end, the provisions hereof are severable.

SECTION 12: Publication; Effective Date

This Ordinance shall take effect and be enforced within thirty (30) days from and after the date of its adoption by the City Council at a second reading and shall be posted and published in accordance with the California Government Code.

Council of the City of Antioch, held on the day of _ meeting thereof, held on the day of _ 2024, by	2024, and passed and adopted at a regular
AYES:	
NOES:	
ABSTAIN:	
ABSENT:	
ATTEST:	LAMAR A. HERNANDEZ-THORPE MAYOR OF THE CITY OF ANTIOCH
ELIZABETH HOUSEHOLDER CITY CLERK OF THE CITY OF ANTIOCH	

2024-15_Housing Element Ordinance Update

Final Audit Report 2024-11-13

Created: 2024-11-13

By: Monique Villagrana (mvillagrana@antiochca.gov)

Status: Signed

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